REPORT TO THE CABINET

6 June 2017

Cabinet Member: Councillor Peredur Jenkins, Finance Cabinet Member

Subject: Capital Programme 2016/17 – End of Year Review

(31 March 2017 position)

Contact Officer: Dafydd L Edwards - Head of Finance

The decision sought / Purpose of the report

To accept the report on the end of year review (31 March 2017 position) of the capital programme, and approve the revised financing as shown in part 4 of the report, that is:

- an increase of £136,000 in the use of other borrowing
- an increase of £190,000 in the use of grants and contributions
- an increase of £319,000 in the use of capital receipts
- an increase of £136,000 in the use of revenue contributions
- a decrease of £297,000 in the use of renewal reserves

To approve the allocation of £100,000 for the preliminary and planning work to review the provision of education in the Bangor area. This is to be financed from a contribution which has already been received from a section 106 agreement with Redrow, in connection to a housing development site in Bangor. This will result in an increase of £100,000 in the 2017/18 capital programme.

1. Introduction / Summary

This technical report is presented as part of the 2016/17 end of year process. The main purpose of the report is to present the revised capital programme and to approve the relevant financing sources. There is a summary in parts 3 and 4 of the report, with the recommendations in part 6:

- Part 3: Analysis by Department of the £62.131m capital programme for the 3 years 2016/17 2018/19.
- Part 4: Sources of finance for the net increase of approximately £0.484m since the previous review.

The Cabinet has the authority to adapt the capital programme. Approval is sought for the revised programme (part 3) and financing (part 4).

The remainder of the report is for information:

- Appendix A: The main changes per source of finance
- Appendix B: Movements from 2016/17 to 2017/18

2. Main Findings:

The main conclusions that arise from the revised position are:

- The Council succeeded in spending over £29m in 2016/17 on capital projects, with £11m being financed by attracting specific grants.
- £9.4m of budgeted expenditure will slip from 2016/17, compared to a slippage of £9.5m at the end of 2015/16. No loss of grant funding was caused to the Council where schemes have slipped.

3. Capital Programme 2016/17 to 2018/19

See below the revised capital programme as at the end of March 2017.

		AST			
DEPARTMENT	2016/17	2017/18	2018/19	TOTAL	INCREASE/ (DECREASE) SINCE THE LA
	£'000	£'000	£'000	£'000	£'000
Education Environment Corporate Support Finance Economy and Community Adults, Health and Wellbeing - Housing Adults, Health and Wellbeing - Other Children and Families Highways and Municipal Consultancy Corporate	15,033 5,053 70 609 1,951 2,040 762 58 2,558 1,175 0	11,815 5,691 510 981 589 2,708 498 0 5,708 26 922	237 52 0 0 0 0 0 0 3,085 0	27,085 10,796 580 1,590 2,540 4,748 1,260 58 11,351 1,201 922	110 14 (61) 70 333 124 226 10 (342) 0
TOTAL	29,309	29,448	3,374	62,131	484

4 Changes to the Sources of Finance

The budget for the three year programme shows an increase of £0.484m since the previous review. The proposed sources of financing for this are noted below:

		END OF MARCH REVIEW			
SOURCE OF FINANCE	2016/17	2017/18	2018/19	TOTAL	INCREASE/ (DECREASE) SINCE THE LA REVIEW
	£'000	£'000	£'000	£'000	£'000
Supported Borrowing	4,136	•	321	10,809	0
Other Borrowing Grants and Contributions	6,970 11,460	3,457	119 0	15,046 14,917	136 190
Capital Receipts Departmental & Corporate Revenue	770 3,038	1,320 1,655	0 0	2,090 4,693	319 136
Capital Fund Renewals & Other Funds	0 2,935	2,587 6,120	0 2,934	2,587 11,989	0 (297)
TOTAL	29,309	29,448	3,374	62,131	484

5. Provision of Primary Education in the Bangor Catchment Area (2017/18)

In its meeting on the 17th January 2017 the Cabinet decided to proceed with the review of the provision of education in the Bangor area, and the relevant discussions are due to start locally. It is acknowledged that there is an extremely tight timetable set by the Government in order to spend any grant allocated to 21st Century School projects, and if we are to take full advantage of the grant, it is necessary to start the preliminary and planning work immediately. To this end it is recommended that £100,000 is included in the 2017/18 Capital Programme. This is to be financed from a contribution which has already been received from a section 106 agreement with Redrow, in connection to a housing development site in Bangor. These are specific payments that are required from a developer towards the costs to the Council of accommodating an increased number of children as a result of the development. Depending on the Cabinet's recommendation, this increase will be reflected in the next Quarterly Review.

6. RECOMMENDATIONS

The Cabinet is asked to:

- accept the 2016/17 to 2018/19 revised programme, and
- approve the relevant sources of finance (part 4 above), and
- to approve the allocation of £100,000 for the preliminary and planning work to review the provision of education in the Bangor area. This is to be financed from a contribution which has already been received from a section 106 agreement with Redrow, in connection to a housing development site in Bangor. This will result in an increase of £100,000 in the 2017/18 capital programme.

7. Reasons for recommending the decision

It is necessary to ensure appropriate financing arrangements for the Council's plans to spend on capital, and the Cabinet must approve the capital programme and its sources of funding.

Incorporating funding via grant is a point of order, but it is also necessary to deal with situations where there has been a change in expenditure profiles between years and the value of capital receipts and contributions.

These are recommendations to ensure definite sources of funding for the 2016/17 – 2018/19 capital schemes.

8. Relevant considerations

These are technical issues regarding the financing of schemes and relevant implications and debates have already been addressed when the individual schemes were adopted.

9. Next steps and timetable

To implement the recommendations to finance the programme in order that the Finance Department can move forward to close the Council's financial accounts for 2016/17, and publish the statutory statement by the end of June.

View of the Local Member

Not relevant.

Views of the Statutory Officers

Monitoring Officer:

Nothing to add from a propriety perspective.

Head of Finance:

I have collaborated with the Cabinet Member in the preparation of this report and I confirm the content.

Appendix

Appendix A: Main changes per source of financing (2016/17)

Appendix B: Budget re-profiling – main schemes

MAIN CHANGES PER SOURCE OF FINANCING (2016/17):

See below the relevant schemes that have caused the main changes to the sources of finance during the last quarter:

	Increase /
	(Decrease) £'000
Other Borrowing	
 Pulse Equipment (Economy and Community Department) – the purchase of fitness equipment for the leisure centres via the use of internal borrowing, which is a more cost efficient option than leasing the equipment through an external company. The relevant cost of borrowing will be financed through future income streams. Carbon Management Schemes (Environment Department) – a reduction 	299
in expenditure on planned Salix schemes resulting in a reduction in the need to borrow.	(141)
Grants and Contributions	
 Relocation of the Bro Tegid Library, Bala (Education Department) – a Government grant towards the cost of relocating the library to the school. ECO Arbed Project (Housing Unit) – a grant through the Government's Warm Homes programme and specifically through the ECO Arbed project, which supports energy efficiency schemes on the basis of underprivileged communities. The relevant area on this occasion is the Peblig area in Caernarfon, which is in addition to the grant received last 	120
year.	128
 Captial Receipts Pant yr Eithin Supported Housing scheme (Adults, Health and Wellbeing) 	
Department) – a technical adjustment to reflect the agreement between Grwp Cynefin and the Council to sell this site to Grwp Cynefin at market value, and to earmark this sum as a contribution towards the development of the site to those with learning difficulties.	225
 Technical adjustment – Strategic Plan (the use of capital receipts from the Mynwy scheme rather than financing the schemes via revenue) – see also Corporate Revenue below. 	52
Departmental and Corporate Revenue	
Roads Safety (Environment Department) – contributions from specific	
revenue budgets to finance necessary expenditure on the Blaenau to	
Rhyd y Sarn (A496) scheme	144
 IT Equipment - Laptops (Finance Department) – relevant contributions from the revenue budgets of many departments towards the cost of 	
purchasing laptops.	44
Technical adjustment – Strategic Plan (the use of capital receipts from the	
Mynwy scheme rather than financing the schemes via revenue) – see also Capital Receipts above.	(52)
Renewals and Other Funds	
Skips, Recycling and Food Bins (Highways and Municipal Department) - a decrease in expenditure following a review of the useful lives of skips, together with the decision to delay the purchase of other bins.	(210)
 Recycling Vehicles (Highways and Municipal Department) – it was decided to purchase 3 alternative recycling vehicles to those in the original programme which has reduced expenditure. 	(142)
decided to purchase 3 alternative recycling vehicles to those in the	(142)

BUDGET RE-PROFILING - MAIN SCHEMES:

See below the main schemes that have been re-profiled since the original budget:

	2016/17 £'000	2017/18 £'000
Renewal of the Council's Vehicles (Highways and Municipal Department) 21st Century Schools Schemes (Education Department) Carbon Management Schemes (Environment Department)	(2,423) (1,747) (1,640)	2,423 1,747 1,640
Housing Grants Schemes (Adults, Health and Wellbeing Department – Housing Unit) Information Technology Schemes for the Council (Finance	(708)	708
Department) Relocation of Segontium Day Care Service (Adults, Health and Wellbeing Department)	(445) (301)	445 301
Car Parks Resurfacing Schemes (Environment Department) i-Gwynedd (EDRMS) Scheme (Corporate Support Department)	(288) (241)	288 241

Note:

The above re-profiling will not result in any loss in grant.

There is a variety of valid reasons behind the re-profiling in many cases, but the delay prior to implementing these schemes can mean that the services have to cope for longer with current assets which have not been improved. I am sure that the responsible Cabinet Members and the relevant Scrutiny Committees will wish to satisfy themselves regarding this re-profiling.
